

**CITY OF SUGAR LAND, TEXAS**  
**FEDERAL SINGLE AUDIT REPORT**  
**For the Year Ended September 30, 2011**



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**CITY OF SUGAR LAND, TEXAS**  
**TABLE OF CONTENTS**

	<u>Page</u>
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With <i>Government Auditing Standards</i>	1
Independent Auditors' Report on Compliance with the Requirements that Could have a Direct and Material Effect on each Major Program and on Internal Control over Compliance in Accordance with <i>OMB Circular A-133</i>	3
Schedule of Findings and Questioned Costs	5
Schedule of Expenditures of Federal Awards	7
Notes to Schedule of Expenditures of Federal Awards	8



**Independent Auditors' Report on Internal Control over Financial Reporting  
and on Compliance and Other Matters Based on an Audit of Financial Statements  
Performed In Accordance With *Government Auditing Standards***

To the Honorable Mayor and  
Members of City Council  
City of Sugar Land, Texas

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of City of Sugar Land, Texas (the "City"), as of and for the year ended September 30, 2011, which collectively comprise the City's basic financial statements and have issued our report thereon dated February 7, 2012. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

**Internal Control over Financial Reporting**

Management of the City is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

To the Honorable Mayor and  
Members of City Council  
City of Sugar Land, Texas

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Closing**

This report is intended solely for the information and use of management, City Council, others within the City, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in black ink that reads "N. L. Larson, AC". The signature is written in a cursive style with a large initial "N" and "L".

Houston, Texas  
February 7, 2012

**Independent Auditors' Report on Compliance with the Requirements that  
Could have a Direct and Material Effect on each Major Program and on  
Internal Control over Compliance in Accordance with OMB Circular A-133**

To the Honorable Mayor and  
Members of City Council  
City of Sugar Land, Texas

**Compliance**

We have audited City of Sugar Land, Texas' (the "City") compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended September 30, 2011. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the City's compliance with those requirements.

In our opinion, the City complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2011.

**Internal Control over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with the requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

To the Honorable Mayor and  
Members of City Council  
City of Sugar Land, Texas

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

### **Schedule of Expenditures of Federal Awards**

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City as of and for the year ended September 30, 2011, which collectively comprise the City's basic financial statements, and have issued our report thereon dated February 7, 2012, which contained unqualified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

### **Closing**

This report is intended solely for the information and use of management, City Council, others within the City, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.



Houston, Texas  
February 7, 2012

**CITY OF SUGAR LAND, TEXAS**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
*For The Year Ended September 30, 2011*

<b>I. Summary of Auditors' Results</b>	
<b>Financial Statements</b>	
Type of auditors' report issued:	Unqualified
Internal control over financial reporting:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified that are not considered to be material weaknesses?	None reported
Noncompliance material to financial statements noted?	No
<b>Federal Awards</b>	
Internal control over major programs:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified that are not considered to be material weaknesses?	None reported
Type of auditors' report issued on compliance with major programs:	Unqualified
Any audit findings disclosed that are required to be reported in accordance with section 510(a) OMB Circular A-133?	No
Identification of major programs	
<b>Name of Federal Program or Cluster</b>	<b>CFDA Numbers</b>
CDBG – Entitlement Grants Cluster: Community Development Block Grant/Entitlement Grants	14.218
Community Development Block Grant ARRA Entitlement Grants (CDBG-R) (Recovery Act Funded)	14.253
JAG Program Cluster: Edward Byrne Memorial Justice Assistance Grant Program	16.738
Recovery Act – Edward Byrne Memorial Justice Assistance Grant (JAG) Program / Grants to States and Territories	16.803
1. Dollar Threshold Considered Between Type A and Type B Federal Programs	\$300,000
2. Auditee qualified as low-risk auditee?	Yes

**CITY OF SUGAR LAND, TEXAS**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
*For The Year Ended September 30, 2011*

**II. Financial Statement Findings**

None noted

**III. Federal Award Findings and Questioned Costs**

None noted

**IV. Status of Prior Year Findings and Questioned Costs**

There were no prior year findings.

**CITY OF SUGAR LAND, TEXAS**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
For the year ended September 30, 2011

(1) Federal Grantor/ Pass-Through Grantor/ Program Title	(2) Federal CFDA Number	(2A) Pass-Through Entity Identifying Number	(3) Federal Expenditures
<b>U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</b>			
<u>CDBG - Entitlement Grants Cluster:</u>			
Community Development Block Grants/Entitlement Grants <b>American Recovery and Reinvestment Act of 2009</b>	14.218	B-10-MC-48-0041	\$ 273,903
ARRA - Community Development Block Grant ARRA Entitlement Grants (CDBG-R) - (Recovery Act Funded)	14.253	B-09-MY-48-0041	18,704
<b>Total U.S. Department of Housing and Urban Development</b>			<u>292,607</u>
<b>U.S. DEPARTMENT OF JUSTICE</b>			
Bulletproof Vest	16.607	OMB#1121-0235	5,950
<u>JAG Program Cluster:</u>			
Edward Byrne Memorial Justice Assistance Grant Program - Taser Equipment Replacement Program	16.738	2011-DJ-BX-2650	9,210
Edward Byrne Memorial Justice Assistance Grant Program - 2010 Justice Assistance Grant	16.738	2010-DJ-BX-0948	12,602
<b>American Recovery and Reinvestment Act of 2009</b>			
Recovery Act – Edward Byrne Memorial Justice Assistance Grant (JAG) Program / Grants to States and Territories	16.803	SU-09-A10-22666-01	165,000
<b>Total U.S. Department of Justice</b>			<u>192,762</u>
<b>U.S. DEPARTMENT OF TRANSPORTATION</b>			
Passed-through the Texas Department of Transportation (TXDOT) - Airport Grants:			
Airport Improvement Program - Ramp Grant	20.106	M112SGRND	50,000
<b>Total Passed-through the Texas Department of Transportation (TXDOT) - Airport Grants</b>			<u>50,000</u>
Passed-through the Texas Department of Transportation (TXDOT) - Street Grants:			
Highway Planning and Construction - University Boulevard-North Bridge	20.205	0912-34-146	138,280
Highway Planning and Construction - Signal Improvements along SH6	20.205	0912-00-374	779,057
Highway Planning and Construction - Traffic Management Center/ITS Center	20.205	0912-34-141	349,006
<b>Total Passed-through the Texas Department of Transportation (TXDOT) - Street Grants</b>			<u>1,266,343</u>
<u>Highway Safety Cluster:</u>			
Passed-through the Texas Department of Transportation (TXDOT) - Public Safety:			
State and Community Highway Safety - 3 Year Step Grant	20.600	2011-Sugarlan-S-3YG-0009	76,395
Safety Belt Performance Grant - Click It or Ticket	20.609	581XXEGF6478	3,804
<b>Total Passed-through the Texas Department of Transportation (TXDOT) - Public Safety</b>			<u>80,199</u>
<b>Total U.S. Department of Transportation</b>			<u>1,396,541</u>
<b>U.S. DEPARTMENT OF ENERGY</b>			
<b>American Recovery and Reinvestment Act of 2009</b>			
ARRA - Energy Efficiency and Conservation Block Grant	81.128	DE-SC0001397	88,704
<b>Total U.S. Department of Energy</b>			<u>88,704</u>
<b>U.S. DEPARTMENT OF HOMELAND SECURITY</b>			
Urban Security Initiative	97.008	2010-SS-T0-0008	296,054
Critical Facilities Retrofit Project DR 1791-142	97.039	HMGP DR-1791-142	15,917
<b>Total U.S. Department of Homeland Security</b>			<u>311,970</u>
			<u>\$ 2,282,584</u>

**CITY OF SUGAR LAND, TEXAS**  
**NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**

**Note 1 - Basis of Accounting**

The City accounts for awards under federal programs in the General and Special Revenue governmental funds as well as in the Airport enterprise fund.

In the Governmental funds, these programs are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e. revenues and other financing sources) and decreases (i.e. expenditures and other financing uses) in net current assets. The modified accrual basis of accounting is used for these funds. This basis of accounting recognizes revenues in the accounting period in which they become susceptible to accrual, i.e., both measurable and available, and expenditures in the accounting period in which the liability is incurred, if measurable, except for certain compensated absences and claims and judgments, which are recognized when the obligations are expected to be liquidated with expendable available financial resources. Expenditures are recognized following the cost principles contained in OMB Circular A-87, Cost Principles for State, Local and Indian Tribal Governments, wherein certain types of expenditures are not allowable or are limited to reimbursement. Pass-through entity identifying numbers are presented where available.

The Airport enterprise fund is reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recognized when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. With this measurement focus, all assets and all liabilities associated with the operations of these activities are included on the statement of net assets. Federal grants in enterprise funds are reported as non-operating income in the case of operating grants and as contributions in the case of capital grants.

Federal grants are considered to be earned to the extent of expenditures made under the provisions of the grant, and, accordingly, when such funds are received, they are recorded as deferred revenues until earned. Generally, unused balances are returned to the grantor at the close of specified project periods.

**Note 2 - Basis of Presentation**

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal grant activity of the City under programs of the federal government for the year ended September 30, 2011. The information in this schedule is presented in accordance with the requirements of the Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Because the schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net assets or cash flows of the City.

**Note 3 - Federal Awards Excluded From Testing**

Certain federal awards which benefit the City have been excluded from testing under the compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement*. Specifically, the Airport Improvement Program and the Highway Planning and Construction Program (CFDA numbers 20.106 and 20.205, respectively) grants from the U.S. Department of Transportation which are passed through and entirely administered by the Texas Department of Transportation (TXDOT). The City is a beneficiary of these capital grants and recognizes the resulting capital assets, but does not control the compliance with procurement and other requirements which are administered by TXDOT.